# CITY OF ARNOLD, PLANNING COMMISSION, MAY 22, 2018 MEETING

**TO:** THE PLANNING COMMISSION

FROM: MARY P. HOLDEN, COMMUNITY DEVELOPMENT DIRECTOR

SUBJECT: 2018-07, CONDITIONAL USE PERMIT, TIGER EXPRESS CAR WASH, 1384

JEFFCO BLVD.

**DATE:** MAY 17, 2018

CC:

## Request

Cochran Engineering, on behalf of the contract purchaser and owner of Tiger Express Car Wash, has submitted for approval of a conditional use permit to operate a car wash at 1384 Jeffco Blvd. The proposed facility is a 5,067 square foot drive-through car wash with 18 vacuum stations. The site, 1384 Jeffco Blvd., (former UMB Bank location), has been subdivided and this is lot 1 at 1.27 acres. Zoning of the site is C-2. Please find attached the application, aerial of the site, and written response to the criteria. For the detailed site information and elevations please refer to the 2018-08 Staff report.

# Analysis

This proposed conditional use permit had a public hearing and was acted upon at the April 10, 2018 Planning Commission meeting. Due to a public hearing sign not being posted on the site, all action was null and void and is before you tonight.

### **CHANGES:**

- The entrance/exit off Arnold Tenbrook Rd. has been shifted farther away from the intersection to align with Short Lane.
- MoDOT has restricted the entrance/exit off Jeffco Blvd. to a right in/right out only.
- The applicant has contracted for a traffic assessment and is included with this and the commercial site plan report. The remainder of this Staff report is the same as the previous one.
- The Board of Adjustment approved the front yard setback encroachments of the vacuum stations contingent upon approval of the conditional use permit and commercial site plan.
- The subdivision was approved.

When reviewing this request, we consider the use at this location and is it appropriate. Included in the consideration is how long the site has been vacant and prior applications for the site. It seems this site attracts automotive oriented businesses with interest from a used car sales lot, a prior car wash application and more recently, a gas station and convenience store. The site has sat vacant since UMB vacated the site for their new location in Arnold Commons, a little less than 10 years ago. With the above in mind, this type of car wash is new to the Arnold area and they have met the majority of the code requirements for C-2 except for the setbacks for the vacuum stations. They are proposed a fence and landscape buffer adjacent to the residential properties, will only operate until 8:00 pm every night, and have revised their color scheme to have black vacuum stations instead of their signature yellow.

The concerns with the site plan are outlined in the 2018-08 Staff report and addressed with conditions of approval.

As stated in the 2018-08 Staff report, with regard to traffic trips to and from the site. A traffic study is not provided; one could estimate this service would not generate any more than other services in the commercial district. In addition, common sense would say the hours of use would not be the same as typical peak traffic times. Lunch time, after work and weekends seem to be popular times for car wash facilities that are not associated with a fuel station. This facility is providing stacking to accommodate 12 cars for a single bay automatic car wash, where code requires a minimum of 4. This possibly will reduce the chance for traffic congestion within the development or any carry over into MoDOT right of way on Jeffco.

When reviewing a conditional use permit, the following must be taken into consideration:

The use is deemed consistent with good planning practice. It is difficult to say a car wash is consistent or inconsistent with good planning practice. The proposed car wash is unique to the Arnold area, provides a service to the community and the use will be new construction.

The use can be operated in a manner that is not detrimental to the permitted developments and uses in the district. The car wash use will not be detrimental to the permitted developments in the district and the proposal indicates a fence and landscape buffer adjacent to the residentially zoned properties.

The use can be developed and operated in a manner that is visually compatible with the permitted uses in the surrounding area. The proposed new construction appears to be visually compatible with the surrounding uses in the area since they have modified their color scheme to eliminate the yellow vacuum stations.

The use is deemed essential or desirable to preserve and promote the public health, safety, and general welfare of the City of Arnold. Car washes are not deemed essential or desirable to preserve and promote the public health, safety or general welfare of the City of Arnold. However, they provide a popular service.

### **Staff Recommendation**

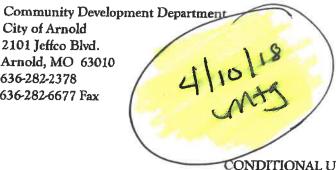
# Findings:

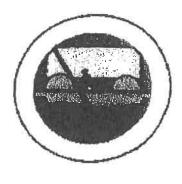
- 1. It is difficult to say a car wash is consistent or inconsistent with good planning practice. The proposed car wash is unique to the Arnold area, provides a service to the community and the use will be new construction.
- 2. The car wash use will not be detrimental to the permitted developments in the district and the proposal indicates a fence and landscape buffer adjacent to the residentially zoned properties.
- 3. The proposed new construction appears to be visually compatible with the surrounding uses in the area since they have modified their color scheme to eliminate the yellow vacuum stations.
- 4. Car washes are not deemed essential or desirable to preserve and promote the public health, safety or general welfare of the City of Arnold. However, they provide a popular service.

# **Conditions:**

- 1. Remove the 4 foot LED light from all the vacuum arms.
- 2. Provide Missouri American Water approval of the easement vacation, new easement dedication and relocated sewer main.

City of Arnold 2101 Jeffco Blvd. Arnold, MO 63010 636-282-2378 636-282-6677 Fax





CONDITIONAL USE PERMIT APPLICATION

File Number 2018-0	1

File Numbe	r_018-0 (		\$400.00 Fee Paid
APPLICAN	T/CONTRACT PURC	HASER (	OWNER:
Roland Ba	artels T.E.R.C	16.L.C.	Kevin D. Blackwell Enterprises, LLC
Name		ľ	Jame '
	Hwy 63; Ste 101 MO 65201		001 Highway K; Bonned Terre, MO 63628
Address, City			ddress, City, State, Zip
	89-0077	C	and the state, and
Telephone N		T	elephone Number
Facsimile Nur	mber	Fa	csimile Number
1384 Jeffco	Blvd:		
Arnold, MO	63010		22
Property Adda	ress (or nearest intersect	tion) Zo	ning of property
Proposed Use:	Carwash		
Adjacent Zonin	ng/Uses		
C2	C2	R3	C3
North	South	East	West
March 13, 20	/		April 10, 2018
Date of applicat	ion		Meeting date targeting
Signature of A	pplicant	-	Signature of Owner



Architecture • Civil Engineering • Land Surveying • Site Development • Geotechnical Engineering • Inspection & Materials Testing

March 13, 2018

Mr. Derek Redhead City of Arnold 2101 Jeffco Blvd. Arnold, MO 63010

RE:

Conditional Use Permit

1384 Jeffco Blvd. Arnold, Missouri

Dear Mr. Redhead:

As requested by the conditional use permit application we offer the following written responses:

- 1. The requested carwash project is consistent with good planning practices.
- 2. The development or use can be operated in a manner that is not detrimental to the permitted developments and uses in the district. The carwash use meets the intent of the C2 district and the proper buffering is provided adjacent to the residential district.
- 3. The development will be developed and operated in a manner that is visually compatible with the permitted uses in the surrounding area. The equipment and lighting for the project, other than security lights, will only operate during business hours. The coloring of the equipment and facility has been modified from a standard Tiger Express Carwash to be compatible with the surrounding development.
- 4. The development will provide a service which is desirable to the public. The development will be constructed and operated to promote public health, safety, and general welfare for the citizens of the City of Arnold.

If you have any questions please feel free to contact me.

Sincerely,

Eric S. Kirchner, P.E.

Senior Project Manager

# City of Arnold MO Online GIS Base Map Viewer

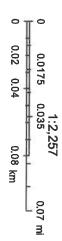


4/2/2018, 12:13:36 PM

Jefferson County Parcels - Property

**Arnold City Limits** 

Cross-Sections



City of Arnold Missouri, Jefferson County Missouri © 2018 Microsoft Comparation © 2018 Digital Gobe @CNES (2018)



May 15, 2018

Eric S. Kirchner, PE Senior Project Manager Cochran 8 East Main Street Wentzville, Missouri 63385

**RE:** Traffic Assessment

Tiger Express Car Wash

Arnold, Missouri 518-0059-00TE

Dear Mr. Kirchner:

As requested, we have prepared the following traffic assessment pertaining to a proposed commercial project in Arnold, Missouri. The subject site is located in the northeast quadrant of the intersection of Jeffco Boulevard (MoDOT controlled) and Arnold Tenbrook Road, as shown in Figure 1.

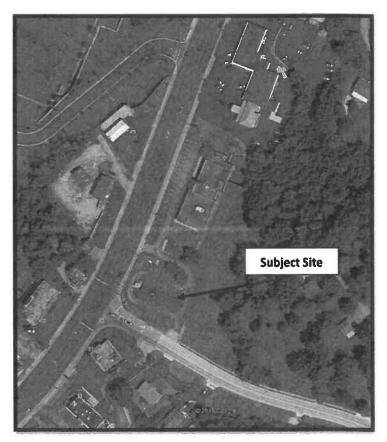


Figure 1: Site Location

411 North 10th Street, Suite 200 St. Louis, Missouri 63101

PHONE: 314.621.3395

Mr. Eric S. Kirchner, PE May 15, 2018 Page 2



It is imperative to note that the following assessment does not represent a detailed traffic impact study but rather simply forecasts the amount of traffic that would be generated by the proposed car wash facility, as well as the adjacent Harbor Freight Tools Store, and offers an opinion on the proposed development's relative level of anticipated traffic impact as compared to the previous banking facility. In addition, the site's proposed access is addressed. Given that this effort does NOT represent a detailed traffic impact study, it does not explicitly assess impacts (or the lack thereof) to Jeffco Boulevard, Arnold Tenbrook Road or the signalized intersection of those roadways.

Currently, the site is occupied by a vacated banking facility, inclusive of drive-thru facilities and an ATM. Under the proposal, the existing banking facility would be removed, the original parcel subdivided into two lots, and Tiger Express Car Wash would occupy the hard corner on the site (Lot 2). A Harbor Freight Tools Store is proposed to occupy the parcel immediately north of the proposed Tiger Express Car Wash (Lot 1).

The traffic forecast for the proposed Tiger Express Car Wash is based upon data collected in 2017 at an existing Tiger Express Car Wash in Columbia, Missouri. The data from the existing facility was collected on a sunny and clear day in late summer, when car wash volume was appreciable. Based upon this data, it is expected that the proposed facility in Arnold would generate 149 trips during the weekday midday, 112 trips during the weekday afternoon, and 126 trips during the Saturday midday peak hours.

It should be acknowledged that trip generation associated with the proposed Tiger Express Car Wash would be erratic. This type of service is weather dependent; on sunny clear days trip generation tends to be higher and on rainy or colder days, the trip generation can be considerably less. The data for the proposed car wash was based upon actual traffic counts conducted at another comparable Tiger Express facility on a late summer day when weather conditions were conducive to a higher level of trip generation. Therefore, the above estimate for the Tiger Express Car Wash should be considered a worst case scenario.

The proposed adjacent Harbor Freight Tools Store (to be developed by others) is expected to generate 21 trips during the weekday midday, 40 trips during the weekday afternoon, and 35 trips during the Saturday midday peak hours. Land Use Code: 816 (Hardware/Paint Store) of the Institute of Transportation Engineers (ITE) Trip Generation Manual, 10th Edition, was utilized for this forecast. The proposed trip generation values are summarized in Table 1.

Table 1—Trip Generation Proposed Tiger Express Carwash/Harbor Freight Tools										
		Weekday Midday			Weekday Afternoon			Saturday Midday		
Land Use	Size	In	Out	Total	In	Out	Total	In	Out	Total
Tiger Express Car Wash	5,087 SF	77	72	149	50	62	112	55	71	126
Harbor Freight Tools	15,030 SF	11	10	21	19	21	40	20	15	35
Total Trips		88	82	170	69	83	152	75	86	161

Mr. Eric S. Kirchner, PE May 15, 2018 Page 3



For the purposes of comparison, the number of trips that would have been generated by the previous banking facility during the weekday midday, weekday afternoon and Saturday midday peak hours were also calculated using ITE's Trip Generation Manual Land Use Codes: 912 (Drive-In Bank) and 712 (Small Office Building. Given the size of the building that accommodated the bank (9,776 square feet), it was prudent to assume that approximately 50% of the building was dedicated to "small office" uses rather than all of the space being utilized as banking facility. Table 2 summarizes the trip generation associated with the existing building on the site; which equated to 88 trips during the weekday midday, 112 trips during the weekday afternoon, and 131 trips during the Saturday midday peak hours.

Table 2- Trip Generation  Existing Bank Building										
	Size	Weekday Midday			Weekday Afternoon			Saturday Midday		
Land Use		In	Out	Total	In	Out	Total	In	Out	Total
Banking Facility	4,888 SF	38	34	72	50	50	100	66	63	129
Small Office Space	4,888 SF	10	6	16	4	8	12	1	1	2
Total Trips		48	40	88	54	58	112	67	64	131

As can be seen when comparing Tables 1 and 2, the proposed Tiger Express Car Wash and Harbor Freight Tools developments would generate 82, 40, and 30 more trips in the weekday midday, weekday afternoon and Saturday midday peak hours, respectively. After accounting for in/out percentages, directional distribution, and driveway distribution, the impacts of the increase in trips attributable to the redevelopment on individual turning movements to and from the site are anticipated to be nominal. The reader is again reminded that this represents a "worst case" scenario in terms of trip differential given the data utilized for the Tiger Express Car Wash was based upon a higher operational day. Therefore, at times the difference in trip generation would be less than that presented above. Furthermore, while the comparison yields a potential increase in proposed trip generation from the existing land use, the value of increased trips is still below the industry standard threshold of 100 added vehicle trips during the peak hour that typically warrants further traffic impact analysis.

In addition to the trip generation potential, access to the Tiger Express Car Wash was also evaluated. Access onto Jeffco Boulevard would be provided via a shared curb cut that would also be accessible to the Harbor Freight Tools (Harbor Freight Tools also has access to another curb cut further to the north on Jeffco Boulevard). Per the provided site development plan, it appears that the proposed drive location would be slightly north (less than 50 feet) of the existing full access curb cut on Jeffco Boulevard that served the banking facility. Per MoDOT's request, the relocated access drive would be restricted to right turns only; which is a prudent requirement given the close proximity to the signalized intersection of Jeffco Boulevard and Arnold Tenbrook Road (approximately 140 feet to the south). As a result, the proposed restricted access to Jeffco Boulevard would represent a safety enhancement as compared to the existing full access drive that served the banking facility.

Secondary access to the site would be provided via a full access curb cut on Arnold Tenbrook Road. The existing full access drive to the site from Arnold Tenbrook Road is located approximately 130 feet east of the signalized intersection with Jeffco Boulevard. In conjunction with the development of the Tiger Express Car Wash, this access drive would be relocated approximately 130 further to the east, directly

Mr. Eric S. Kirchner, PE May 15, 2018 Page 4



opposite Short Lane. This relocation is a safety and traffic flow enhancement in regards to access to Arnold Tenbrook Road as compared to the existing access.

Lastly, there would be cross access available across the Harbor Freight Tools site to the existing Arnold Square retail center. Currently, the Arnold Square retail center is served by three full access drives. However, it is our opinion that the majority of the traffic associated with the Tiger Express Car Wash would opt to utilize the two drives closest to Lot 2 that are evaluated above.

Overall, the proposed redevelopment of the northeast quadrant of the intersection of Jeffco Boulevard and Arnold Tenbrook Road would not represent a significant increase in traffic generation as compared to the now vacant banking facility. While it is acknowledged that there is the potential for the redeveloped site, which would provide for a Tiger Express Car Wash and a Harbor Freight Tools, to generate more traffic than the previous use, it is anticipated that, at worse, the value of increased trips is still below the industry threshold of 100 added vehicle trips during the peak hour that typically warrants further traffic impact analysis. After accounting for in/out percentages, directional distribution, and driveway distribution, the impacts of the increase in trips attributable to the redevelopment on individual turning movements to and from the site are anticipated to be nominal.

Furthermore, the proposed access modifications described above improve the safety and functionality of both site driveways and represent prudent access management improvements. Restricting the shared curb cut onto Jeffco Boulevard to right turns only increases the safety of the site's drive by preventing left turns from the site onto a busy five lane roadway and across a dedicated southbound left turn bay. Additionally, restricting left turns from Jeffco Boulevard into the site prevents any disruption to the functionality of the existing southbound left turn lane serving the signalized intersection at Arnold Tenbrook Road. Relocating the full access curb cut on Arnold Tenbrook Road approximately 130 feet further to the east than the current full access drive is also an enhancement because it increases the spacing between the site's drive and the signalized intersection of Jeffco Boulevard and Arnold Tenbrook Road. This increased spacing leads to increased functionality, better sight lines for vehicles exiting the site, and increased queue storage between the intersection of Jeffco Boulevard and Arnold Tenbrook Road and the site's drive.

I trust you will find this assessment useful in evaluating the potential traffic implications associated with the redevelopment of the subject site. Should you have any questions or comments concerning this assessment, please don't hesitate to contact me at 314-446-3791. We look forward to working with you again.

Sincerely,

**Lochmueller Group** 

Julie Nolfo, PE, PTOE Project Liaison